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 A/CDC/SR by R 10-23-80

*President*  
*has seen*

SENT DEPARTMENT SECTO 5, REPEATED BONN 488, BERLIN 75, LONDON  
 1062, MOSCOW 194

FOLLOWING IS OUR PRELIMINARY ANALYSIS OF POINTS OF DIFFERENCE  
 BETWEEN SOVIET PROPOSALS OF JULY 28, 1959 AND MAY 9, 1960  
 (SECTO 04) FOR INTERIM BERLIN AGREEMENT:

## 1. DURATION:

JULY 28: ONE AND ONE-HALF YEARS.

MAY 9: TWO YEARS.

## 2. REDUCTION OF WESTERN FORCES:

JULY 28: TO NOT ABOVE THREE TO FOUR THOUSAND TOTAL.

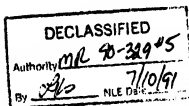
MAY 9: PROGRESSIVE REDUCTION IN SEVERAL STAGES (NO  
FIGURE MENTIONED.)

## 3. FREE CITY OF WEST BERLIN:

JULY 28: (NOT EXPLICITLY MENTIONED.)

MAY 9: PURPOSE OF PROPOSAL STATED AS QUOTE TO PREPARE  
 FOR EVENTUAL TRANSFORMATION OF WEST BERLIN INTO FREE  
 CITY END QUOTE. ELEMENTS OF FREE CITY GIVEN AS: NO PREJUDICE TO  
 WESTERN INTERESTS; MAINTENANCE OF WEST BERLIN'S WAY OF LIFE; NO  
 INTEGRATION INTO GDR; NO PREJUDICE TO ECONOMIC AND FINANCIAL  
 RELATIONS WITH OTHER STATES, INCLUDING FEDERAL REPUBLIC;  
 ABLE TO ESTABLISH OWN RELATIONS (EXCEPT MILITARY) WITH ALL STATES  
 AND INTERNATIONAL ORGANIZATIONS; GUARANTEE BY UN AS WELL AS FOUR  
 POWERS.

## 4. ACCESS:



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 Classification

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-2- SECTO 5, MAY 14, 1 PM FROM PARIS

JULY 28: SOVIET DECLARATION TO PRESERVE IN PRESENT FORM FOR DURATION OF AGREEMENT.

MAY 9: SOVIET PLUS GDR DECLARATIONS TO PRESERVE IN PRESENT FORM FOR DURATION OF AGREEMENT.

5. SUBVERSIVE ACTIVITIES:

JULY 28: INTERFERENCE IN INTERNAL AFFAIRS, SUBVERSIVE ACTIVITIES, AND HOSTILE PROPAGANDA TO BE PROHIBITED IN WEST BERLIN.

MAY 9: SUBVERSIVE ACTIVITIES AND HOSTILE PROPAGANDA TO BE PROHIBITED IN WEST BERLIN (INTERFERENCE IN INTERNAL AFFAIRS NOT MENTIONED). PROHIBITION OF SUBVERSIVE ACTIVITY AND HOSTILE PROPAGANDA WITH RESPECT TO WEST BERLIN ENVISAGED IN APPROPRIATE FORM.

6. GDR ROLE:

JULY 28: DECLARATION NOT TO INTERFERE IN WEST BERLIN'S INTERNAL AFFAIRS AND TO RESPECT INTERIM STATUS.

MAY 9: DECLARATION TO MAINTAIN BERLIN COMMUNICATIONS IN THEIR PRESENT FORM FOR DURATION OF AGREEMENT. GDR ENGAGEMENTS WOULD TAKE FORM WHICH WOULD NOT SIGNIFY DIPLOMATIC RECOGNITION BY WESTERN POWERS.

7. SUPERVISORY COMMITTEE:

JULY 28: TO BE SET UP WITHIN ONE MONTH.

MAY 9: NO TIME LIMIT MENTIONED.

8. RESULT OF FAILURE OF ALL-GERMAN NEGOTIATIONS:

JULY 28: AFTER EXPIRATION OF AGREEMENT, STATES REPRESENTED AT GENEVA WILL HOLD NEW NEGOTIATIONS ON BERLIN.

MAY 9: IF TWO GERMAN STATES REFUSE TO TALK WITH ONE ANOTHER OR AFTER EXPIRATION OF AGREEMENT FOUR POWERS WILL CONCLUDE PEACE TREATY WITH TWO GERMAN STATES OR SEPARATE PEACE TREATIES, AS THEY JUDGE DESIRABLE; WEST BERLIN TO BE TRANSFORMED INTO FREE CITY, SOVIET UNION PREFERRING ELABORATE FREE CITY STATUTE IN COMMON WITH WESTERN POWERS.

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